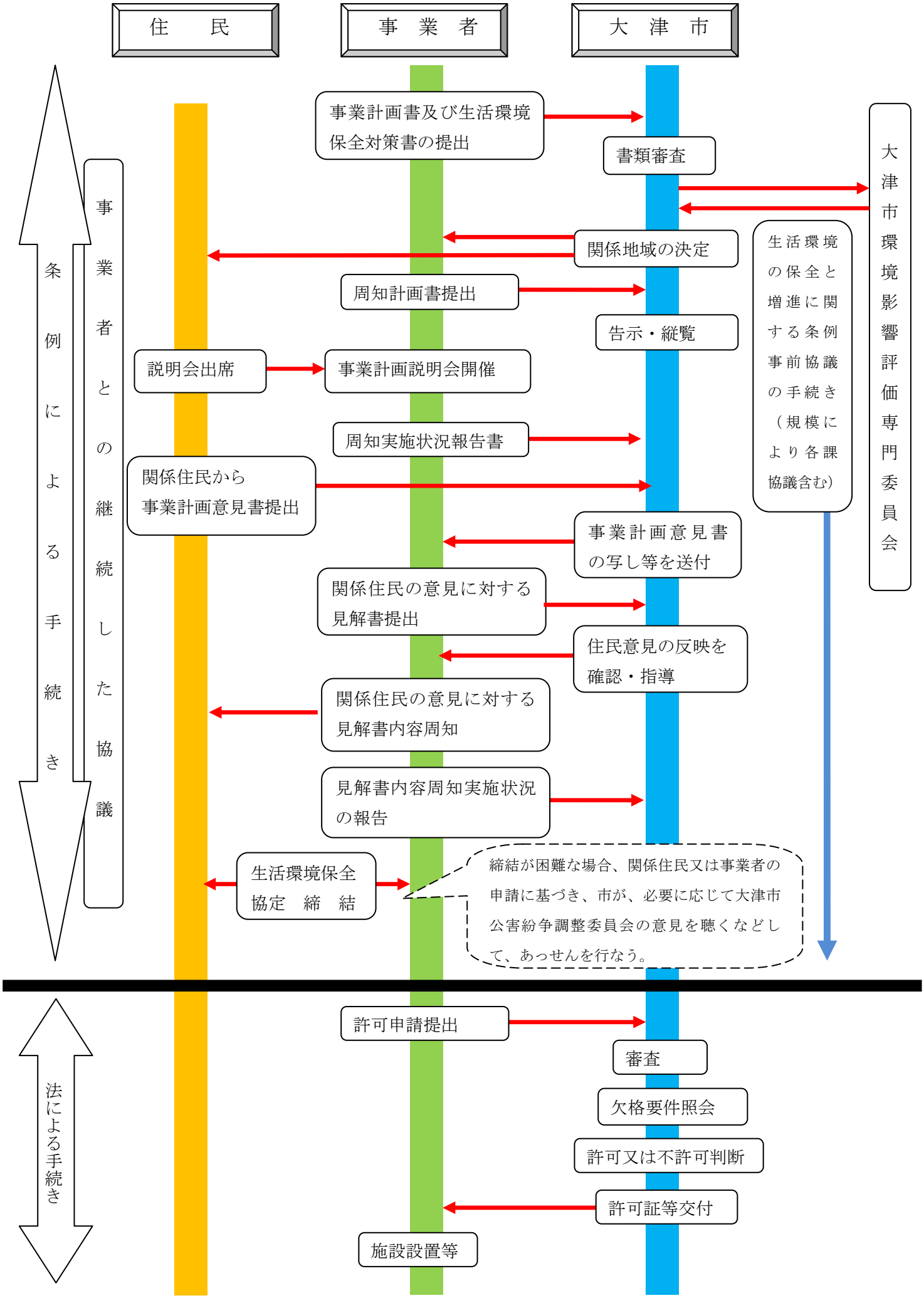大津市汚染土壌処理施設の設置に係る紛争の予防及び調整に関する条例の流れ